#### Factor endowments, the rule of law and structural inequality

Daniel L. Bennett<sup>1</sup> Patrick Henry College

Boris Nikolaev Oxford College at Emory University

April 17, 2016

#### Abstract

This paper provides an empirical test of the Engerman-Sokoloff hypothesis that factor endowments influenced the development of the rule of law, which in turn has perpetuated income inequality. Using a measure of the suitability of land for growing wheat relative to sugarcane as an instrument for the rule of law, as measured by area 2 of the Economic Freedom of the World index, we estimate the potential causal impact of the rule of law on the long-run net income inequality. Conditioning on geography, ethnolinguistic fractionalization and legal tradition, the rule of law exerts a negative impact on inequality that is both economically and statistically significant. The results are robust to additional control variables, two alternative measures of the rule of law, an alternative instrumental variable, and the exclusion of strategic country samples and outliers.

**JEL Codes:** K11, O17, P48, I31

**Keywords:** Factor Endowments; Income Inequality; Institutions; Legal Origins; Property Rights; Rule of Law

<sup>&</sup>lt;sup>1</sup> Corresponding author. 10 Patrick Henry College, Purcellville, VA 22043 USA; Email: <u>bennettecon@gmail.com</u>; Tel: +001 540-441-8172; Web: <u>www.BennettEcon.com</u>.

#### 1. Introduction

Income inequality is a politically divisive topic that increasingly grabs news headlines and the attention of academics, policymakers and other influential thought leaders around the world. A recent World Economic Forum survey indicates that income inequality is the issue expected to have the biggest global impact in the near future.

While most estimates indicate that income inequality has increased in the developed world over the past several decades (e.g., OECD 2011; Piketty 2014), there is also substantial evidence that inequality is relatively rigid over long periods of time (Easterly 2007; Lindert and Williamson 2003; Lindert 2000). This is particularly common in societies where the economic and political elite have collaborated to establish a legal framework that benefits members of their own classes relative to the masses (Sokoloff and Engerman 2000). Holcombe (2015) refers to such economic systems as political capitalism.

One hypothesis that explains the persistence of inequality over time comes from the work of economic historians Stanley Engerman and Kenneth Sokoloff (1997, 2002, 2006). Their work suggests that contemporary inequality has deep historical roots attributable to factor endowments such as climate, geography and natural resources. When endowments were favorable for the establishment of large slave plantations and/or mines, the economic and political elite successfully collaborated to institute rules and policies intended to protect their economic interests. This created inequality before the law characterized by highly unbalanced access to private property rights, biased contract enforcement and a potentially corrupt law enforcement and judicial system. In turn, inequality before the law hindered the economic opportunities available to the masses, retarding economic mobility and creating an environment characterized by perpetually high levels of economic inequality over multiple generations (Engerman and Sokoloff 2006; Bennett and Cebula 2015).

Meanwhile, if endowments were favorable for the establishment of smaller-scale farms to efficiently grow grains such as wheat and corn, then property tended to be distributed more evenly across households. With widespread property and small business ownership, rules and policies were instituted that provided private property rights protections and evenhanded contract enforcement by the evolving judicial and law enforcement systems. The emergent legal system was characterized by the rule of law and provided more widespread economic opportunities, creating an environment conducive to economic mobility and a more egalitarian distribution of income.

Easterly (2007) distinguishes between two types of inequality that he suggests are often confused in the theoretical and empirical analysis of inequality. First is structural inequality, which is persistent over long periods of time and attributable to non-market mechanisms such as conquest, colonization, slavery and land distributions by the state that create a distribution of income in favor of the elite. Second is market inequality, which reflects an income distribution that is shaped by market forces that tend to reward a combination of talent, motivation and/or sheer luck, which are unevenly distributed across individuals, regions, firms and industries. Structural inequality is unambiguously bad while market inequality can have both positive and negative effects—e.g., it could harm development through constraints on human capital accumulation and occupational choice, but it could also provide important market incentives that promote economic growth.

The Engerman-Sokoloff hypothesis thereby suggests that countries whose endowments provided an incentive to develop a legal system characterized by institutions inconsistent with the rule of law will be more likely to exhibit higher levels of economic inequality than countries with endowments more favorable for the development of legal systems that effectively and impartially protect private property and enforce contracts. The rule of law therefore serves as a mechanism to deter extreme and persistent structural income inequality, at least relative to countries with legal institutions designed to primarily serve the interests of the elite.

Although the Engerman-Sokoloff hypothesis has been influential in the development literature and has attracted its fair share of critics (e.g., Przeworski 2005), there has been little empirical evidence documenting its validity. This paper provides an empirical test of the Engerman-Sokoloff hypothesis that the rule of law is associated with greater income equality for a sample of up to 98

countries. Using long-run net income Gini coefficients from the Standardized World Income Inequality Database (Solt 2009) and the Fraser Institute's legal system and property rights index (Gwartney et al. 2013), instrumented for with a measure of the suitability of land for growing wheat relative to sugarcane (Easterly 2007), the potential causal impact of the rule of law on income equality is estimated. The impact of the rule of law on equality is both statistically and economically significant. Conditioning on several geographic variables, ethnolinguistic fractionalization and legal tradition, a standard deviation increase in the rule of law is associated with about a 1.7 point decrease in the long-run average Gini coefficient. These results are robust to a number of additional control variables, two alternative measures of the rule of law, an alternative instrument, the exclusion of strategic subsamples and the robust-to-outliers instrumental variable estimator of Desbordes and Verardi (2012).

The remainder of the paper is organized as follows. Section 2 describes the data used in the empirical analysis and section 3 motivates the identification strategy. The main empirical results are presented in section 4, followed in section 5 by a robustness analysis. Section 6 offers concluding remarks.

#### 2. Data

The data used in the empirical analyses of sections 4 and 5 is described below. Table 1 provides summary statistics as well as descriptions of all the variables.

#### Income Inequality

The net income Gini coefficients from the Standardized World Income Inequality Database (SWIID), version 4.0 are used as the measure of income inequality (Solt 2009). The Gini coefficients take values between 0 (complete equality) and 100 (complete inequality). Consistent with previous evidence that income inequality is fairly persistent over time (Easterly 2007; Lindert and Williamson 2003; Lindert 2000), the SWIID Gini measures also reveal a relatively high time dependence. The correlations between the Gini coefficient and its lagged values of 5, 10, 15 and 20 years are 0.933, 0.886, 0.837 and 0.747, respectively. Because income inequality has been relatively rigid since 1990, the average Gini coefficient over the period 1990-2010 is used.<sup>2</sup>

#### Rule of Law

Levine (2005, p. 62) states that the "law, property rights and contracting are inseparable...legal systems consist of the entire apparatus of courts, procedures and institutions associated with enforcing property rights." Consistent with this view, area 2 of the Economic Freedom of the World index –legal institutions and property rights (EF2) –is used as the primary measure of the rule of law. EF2 is an index comprised of the following nine components: judicial independence; impartial courts; protection of property rights; military interference in rule of law and politics; integrity of the legal system; legal enforcement of contracts; regulatory restrictions on the sale of real property; reliability of police; and business costs of crime. All of the components are converted to a relative 0-10 scale that is increasing in the degree to which they are consistent with the rule of law. Each component is weighted equally for the EF2 index (Gwartney, Hall and Lawson 2013).

The correlation between EF2 and its lagged values up to twenty years ranges from 0.671 to 0.936. Because institutions also tend to change very slowly (North 1991), the average chain-linked EF2 measure over the period 1985-2005 is used.<sup>3</sup> It is purposefully lagged relative to the inequality measures so that observed legal institutions precede income inequality, weakening the possibility that inequality influences the development of the legal institutions.

Two alternative measures of the rule of law are used in the sensitivity analysis of section 5. First is the rule of law index from the World Governance Indicators (WGI), which takes values from approximately -2.5 to 2.5 that are increasing in the rule of law (Kauffman, Kraay and Mastruzzi 2010). Next is the

<sup>&</sup>lt;sup>2</sup> Easterly (2007) similarly used a long-run average measure of inequality to minimize the potential measurement error and short-run volatility. We use 1990 as the beginning period for long-run inequality measure so that the rule of law measure precedes it. See the next footnote for additional information.

<sup>&</sup>lt;sup>3</sup> We use 1985 as the beginning period because this is when the economic freedom data first became available for a large number of countries (i.e., more than 100). Data availability is much more limited for prior periods.

property rights index from the Heritage Foundation's Index of Economic Freedom (Heritage), which takes values ranging from 0 to 100 that are increasing in the rule of law (Miller, Kim and Holmes 2013). See Bennett et al. (forthcoming) for a detailed assessment of the three rule of law measures.

#### Factor Endowments

We use as a measure of factor endowments the measure of the suitability of land and climate for growing wheat relative to sugarcane (WheatSugar) developed by Easterly (2007). WheatSugar is measured as the log of the ratio of one plus the share of arable land suitable for growing wheat to one plus the share of arable land suitable for growing sugar, or log ( $\frac{1+\text{share land suitable for wheat}}{1+\text{share land suitable for sugarcane}}$ ). In reduced form estimates, Easterly shows that WheatSugar is negatively associated with income inequality, but we contend that this measure of factor endowments affects inequality through the establishment of legal institutions that shape the rule of law. Section 3 provides theoretical and statistical support for the plausible validity of WheatSugar as an exogenous instrument for the rule of law.

### **Control Variables**

Our baseline estimate conditions on population fractionalization, two measures of geography and legal tradition because these factors have deep historical roots that are not very likely to have been influenced by institutions. Sturm and De Haan (2015) find that countries with more fractionalized populations exhibit less control income redistribution. Accordingly, we for ethno-linguistic fractionalization (ELF) and expect it to be positively correlated with net income inequality. Gallup, Sachs and Mellinger (1999) argue that countries remotely located from world markets and without access to water shipping routes are developmentally constrained, so we control for closest distance to one of the three major world markets (MarketDist) and the share of population living within 100km of the coast (Pop100km), and anticipate a positive relationship between both variables and inequality because severely underdeveloped countries are generally characterized by high levels of inequality.

We also condition on a nation's legal tradition, which was "formed centuries ago in Europe and spread via conquest, colonization and imitation around the world (Levine 2005, p. 62)." Governments in countries with French civil law tradition "enjoy greater latitude in their abilities to funnel resources toward politically advantageous ends (Ibid, p. 65)," while the English common law tradition is often associated with strong property and contracting rights that constrain the ability of government to allocate resources (La Porta, Lopez-de-Silanes and Shleifer 2008; Mahoney 2001). Accordingly, we include a dummy variable equal to 1 if a country is classified by La Porta et al. (1999) as having French civil law and o otherwise.

For robustness, we also include several additional variables that potentially influence income inequality. Forbes (2000) and Scully (2002) provide evidence of a positive trade-off between economic growth and inequality, so we control for the average five-year growth rate over the period 1985-2005 (Growth). Economies traditionally transition from an agricultural to an industrial and eventually a service-based economy as they develop, and the Kuznets (1955) Hypothesis suggests that inequality increases during early stages of economic development but eventually declines during later stages of development. Following Carter (2006) and Bennett and Nikolaev (2015), we control for the shares of the labor force employed in the industrial (Industry) and service sectors (Service). Finally, we control for the size of government using area 1 of the EFW index (EF1) to account for the effect of government allocation on the income distribution. Growth, Industry, Service and EF1 represent the averages over the period 1985-2005, intentionally lagged relative to the inequality measure to minimize potential endogeneity, but we do not include them in the baseline estimates because they are potentially impacted by a nation's legal institutions.

# 3. Factor endowments as a plausible exogenous source of variation in the rule of law

The endowment theory of legal origins contends that a region's climate, geography, natural resources, and/or population endowments "shaped the initial

# **Table 1.** Variable description, sources and summary statistics

Variable	Description	Mean	SD	Min	Max	Ν
Gini	Gini coefficient representing relative net income inequality. Average over period 1990-2010. <i>Source</i> : Standardized World Income Inequality Database, version 4, Solt (2009).	39.50	9.14	21.94	61.19	106
EF2	Legal system and property rights index. Comprised of nine components: judicial independence, impartial courts, protection of property rights, military interference in the rule of law and politics, integrity of the legal system, legal enforcement of contracts, regulatory restrictions on the sale of real property, reliability of police, and business costs of crime. Values on a 0-10 scale. Each component receives equal weighting for index. Average over period 1985-2005, <i>Source</i> : Fraser Institute, Gwartney, Lawson and Hall (2013).	5.58	1.82	1.38	8.96	92
Heritage	Property rights index. Extent to which a country's legal framework allows individuals to freely accumulate private property, secured by clear laws that are enforced effectively by the government. Values on a 0-100 scale. Average over period 1996-2005. <i>Source:</i> Heritage Foundation, Miller, Kim and Holmes (2013).	51.99	20.75	10.00	90.00	115
WGI	Rule of law index. perceptions of the extent to which agents have confidence in and abide by the rules of society, and in particular the quality of contract enforcement, property rights, the police, and the courts, as well as the likelihood of crime and violence. Values range from -2.5 to 2.5. Mean over period 1996-2004. <i>Source:</i> World Governance Indicators, Kauffman, Kraay and Mastruzzi (2010).	-0.08	0.98	-1.59	1.93	116
WheatSugar	Suitability of climate and land endowments for growth wheat relative to sugar. Measured as: log[(1+share of arable land suitable for wheat)/(1+share of arable land suitable for sugarcane)]. <i>Source:</i> Easterly (2007).	0.17	0.16	0.00	0.58	118
Tropics	Proportion of land area located in tropical region. <i>Source:</i> Gallup, Sachs and Mellinger (1999).	0.45	0.48	0.00	1.00	111
Pop100km	Share of the national population living within 100km of the coast. <i>Source:</i> Gallup, Sachs and Mellinger (1999).	0.41	0.36	0.00	1.00	109
MarketDist	Distance by air to closest of the three major world markets (New York, Rotterdam or Tokyo). <i>Source:</i> Gallup, Sachs and Mellinger (1999).	3.95	2.53	0.14	9.32	112
ELF	Average value of 5 different indices of national ethnic and linguistic fractionalization. Values range from 0 to 1 and approximate the probability that two people chosen at random have the same ethnicity or language. <i>Source:</i> La Porta et al. (1999).	0.32	0.30	0.00	0.89	96
LegorFr	Dummy variable equal to one if a country classified as having French legal tradition, and zero otherwise. <i>Source:</i> La Porta et al. (1999).	0.54	0.50	0.00	1.00	118
AYS15	Mean years of schooling for population above age 15 over period 1985-2005. <i>Source</i> : Barro and Lee (2013).	7.08	2.66	1.09	12.52	98
Growth	Mean 5-year real growth rate of GDP per capita over period 1985-2005. <i>Source:</i> Penn World Tables, version 7.1, Heston et al. (2012).	9.58	11.20	-10.72	47.78	106
Service	Share of labor force employed in professional service sector of economy (wholesale and retail trade; restaurants and hotels; transport, storage, and communications; financing, insurance, real estate, and business services; and community, social, and personal services) Average over period 1985-2005. <i>Source:</i> World Bank World Development Indicators.	47.32	17.90	5.59	74.75	102
Industry	Share of labor force employed in industrial sectors of economy (mining, quarrying, manufacturing, construction, public utilities) over period 1985-2005. <i>Source:</i> World Bank World Development Indicators.	20.88	9.39	2.10	40.53	102
GovSize	Size of government index, comprised of four main components: government consumption, government investment and enterprises, transfer and subsidies, and top marginal tax rates. Values on a 0-10 scale that is decreasing in size of government. Each component receives equal weighting. Average over period 1985-2005. Fraser Institute, Gwartney, Lawson and Hall (2013).	5.71	1.30	2.93	8.24	92

formation of property rights and the initial systems for defining, defending and interpreting property rights [and] have had long-lasting ramifications on property rights and private contracting today (Levine 2005, pp. 75-76)." One variety of the endowment theory is the geographic determinism hypothesis associated with economic historians Stanley Engerman and Kenneth Sokoloff (1997; 2002; 2006),<sup>4</sup> who stress that natural resource endowments related to mining and agriculture shaped the evolution of economic and legal institutions in the Americas following European colonization. Regions endowed with climates and land suitable for the production of cash crops such as sugarcane, tobacco and coffee, as well as large populations of unskilled native populations, provided European immigrants with an incentive to establish large slave plantations to take advantage of economies of scale. This resulted in the emergence of an elite class of landowners and initially large degrees of economic and political inequality in theses colonies. The elite class had an incentive to protect their positions by institutionalizing a legal code and other policies that served their interests, while systematically denying legal rights and economic opportunities to the rest of the population. Inequality before the law perpetuated structural economic inequality over time.<sup>5</sup>

Meanwhile, regions that were relatively uninhabited by natives and were endowed with climates and land suitable for the production of grains such as wheat created an economic environment conducive to smaller-scale family farming. Most adult male immigrants to these regions became land owners and established independent family farms. As a result, a sizeable middle class emerged and the initial distribution of economic and political power was more equal such that more egalitarian legal institutions emerged that provided

<sup>&</sup>lt;sup>4</sup> See also Sokoloff and Engerman (2000).

<sup>&</sup>lt;sup>5</sup> A related theory is the settlement conditions hypothesis of Acemoglu. Johnson and Robinson (2001), who argue that the settlement conditions faced by European colonists influenced the development of property rights institutions. When settlement conditions were favorable, as characterized by low settler mortality rates and/or sparse indigenous populations, the Europeans had an incentive to settle permanently in large numbers and invest in the development of inclusive institutions to protect private property. On the other hand, when conditions were poor, as characterized by high settler mortality rates and dense indigenous populations, the Europeans were more interested in extracting the resources for the colony in pursuit of personal and mercantile wealth. As a result, exclusive institutions emerged that served the economic interests of the elite while denying legal rights and economic opportunities to the rest of the population.

widespread protection of property and enforcement of contract, promoting economic opportunity and a greater degree of economic equality.<sup>6</sup>

Factor endowments more favorable for growing grains such as wheat relative to cash crops such as sugarcane resulted in a larger share of farms being family-owned. Indeed, Easterly (2007) constructs a measure of the suitability of climate and land endowments for growing wheat relative to sugarcane (WheatSugar), and shows that it is a strong predictor of the share of family farms.

In reduced-form estimates, Easterly shows WheatSugar to be negatively and statistically significantly correlated with income inequality. Our hypothesis, however, is that factor endowments affect the distribution of income through the channel of the rule of law. Figure 1 summarizes this causal mechanism. When more farms were family-owned, legal institutions developed that protected private property and provided even-handed contract enforcement. This laid the foundation for an open economic system offering widespread opportunities to earn a dignified living, resulting in economic mobility and a more equal distribution of income. When the converse was true, an inegalitarian rule of law developed that only protected the interests of the economic and political elite, hindering opportunity for mobility and generating structural inequality.



#### Figure 1: Link between factor endowments and structural inequality

<sup>&</sup>lt;sup>6</sup> Engerman and Sokoloff (1997; 2002; 2006) also provide a similar story regarding mining endowments leading to the developing of heterogeneous legal institutions.

Our main argument here is that while factor endowments played an important role in the initial distribution of income, as economic development took off and most societies moved from agricultural to manufacturing and eventually serviced based economies, it was the already established institutions associated with the rule of law that perpetuated inequality. This allows us to use WheatSugar, the exogenous suitability of land for wheat versus sugar, as a natural instrument for the rule of law and estimate the causal impact of the rule of law on structural inequality. A prolific historical literature has identified this instrument a priori. Furthermore, as Easterly (2007) points out, WheatSugar is a particularly attractive instrument because it identifies variation ultimately associated with structural inequality rather than market inequality. Finally, two additional benefits of an empirical strategy that has a well-defined a priori hypothesis are (1) avoiding the potential for data mining by running numerous cross-section regressions, and (2) alleviation of measurement error associated with the uncertainty of the data on income inequality.

Simple correlations provide some preliminary evidence for our hypothesis. First, WheatSugar is about as good a predictor of our measure of the rule of law (EF2) as it is of inequality (-0.54 vs. 0.49). Second, EF2 is better correlated with inequality than WheatSugar (-0.63 vs. -0.54).

Table 2 presents the results from reduced-form OLS regressions of Gini on WheatSugar. The simple regression in column 1 reveals that WheatSugar is negatively and highly significantly correlated with income inequality. Column 2 adds ethno-linguistic fractionalization, which enters positive and is highly significant statistically. Column 3 adds two geographic factors, distance from major markets (MarketDist) and the share of the population living within 100 kilometers of the coast (Pop100km). Both enter with a positive sign but only MarketDist is statistically significant. Column 4 adds French civil law tradition (LegorFR), which enters positively and marginally significant statistically. WheatSugar remains negative and statistically significant at 10 percent or better in columns 2-4; however, it loses statistical significance and the magnitude of the coefficient declines by more than 60 percent once EF2 is added to the model in column 5. Meanwhile, EF2 enters positively and is highly statistically significant.

The results of these reduced-form estimates provide statistical evidence that WheatSugar is a plausibly exogenous instrument for EF2, as the former is no longer a statistically significant predictor of inequality after controlling for the rule of law and conditioning on additional factors such as fractionalization, geography and legal tradition.

			-		
	Gini is Dependent Variable				
	(1)	$(2)^{-}$	(3)	(4)	(5)
WheatSugar	-29.630***	-21.566***	-11.653**	-10.005*	-3.737
	(5.841)	(6.429)	(5.294)	(5.377)	(5.252)
ELF		9.846***	6.509**	7.536**	6.050*
		(3.092)	(3.265)	(3.395)	(3.329)
Pop100km			2.049	1.846	2.958
			(2.275)	(2.263)	(2.118)
MarketDist			1.665***	1.613***	1.275***
			(0.394)	(0.379)	(0.364)
LegorFR				2.972*	0.252
				(1.676)	(1.470)
EF2					-1.927***
					(0.578)
Ν	83	83	83	83	83
Adj. R²	0.227	0.304	0.451	0.469	0.546
F	25.74	20.09	23.69	22.98	27.94
p(F)	0.00	0.00	0.00	0.00	0.00

Table 2. Reduced form OLS estimates

Robust standard errors in parentheses. Constant term omitted for space. See Table 1 for variable descriptions. \*\*\* p<0.01, \*\* p<0.05, \* p<0.1.

#### 4. Main results

We use the two-stage least squares estimator (2SLS) to estimate the potential causal impact of the rule of law, as measured by EF2, on income inequality, as measured by Gini. We instrument EF2 with WheatSugar, a measure of the suitability of land for growing wheat relative to sugarcane. Panels A and B of Table 3 present the second- and first-stage results, respectively. Panel C provides reduced-form OLS estimates of the partial effect of EF2 on Gini for comparison.

Column 1 of Table 3 does not include any control variables. In the firststage, the 5.473 coefficient on WheatSugar is statistically significant at the 1 percent level. The -5.797 coefficient on EF2 in the second-stage is also highly

	Pane	l A:Second-st	tage estimate	es (Gini is der	oendent varia	ıble)	
	(1)	(2)	(́3)	(4)	(5)	(6)	(7)
EF2	-5.797***	-4.129***	-2.887**	-3.075**	-3.344**	-3.031**	-2.950**
	(1.013)	(1.055)	(1.145)	(1.429)	(1.507)	(1.379)	-1.279
ELF		5.738	5.691	5.164	5.157	6.270*	5.647
		(3.491)	(3.512)	(3.963)	(4.093)	(3.800)	-3.621
Pop100km			$3.437^{*}$	3.621*	3.441	2.727	1.501
			(1.997)	(2.038)	(2.103)	(2.154)	-2.155
MarketDist			1.088***	1.074***	1.034**	1.146***	0.913**
			(0.387)	(0.399)	(0.423)	(0.402)	-0.36
LegorFR				-1.369	-1.569	-0.143	-0.788
				(2.610)	(2.765)	(2.382)	-2.081
AYS15					0.116	0.120	0.147
					(0.282)	(0.277)	-0.265
Growth						0.129	0.132
~ ~'						(0.108)	-0.112
GovSize							1.295
( )							-0.836
p(UID)	0.00	0.00	0.00	0.01	0.02	0.02	0.01
F(WID)	33.3	14.8	9.9	8.1	7.4	8.2	8.7
	Pan	el B: First-sto	age estimates	s (EF2 is depe	endent varial	ole)	
	(1)	(2)	(3)	(4)	(5)	(6)	(7)
WheatSugar	5.473***	5.253***	4.036***	3.253***	3.195***	3.378***	3.261***
	(0.948)	(1.365)	(1.283)	(1.141)	(1.178)	(1.179)	-1.107
ELF		-0.919	-0.284	-0.771	-0.620	-0.451	-0.169
		(0.612)	(0.691)	(0.669)	(0.689)	(0.708)	-0.576
Pop100km			0.481	0.577	0.588	0.491	1.000*
			(0.563)	(0.493)	(0.493)	(0.520)	-0.547
MarketDist			-0.200*	-0.175**	-0.187**	-0.177*	-0.072
I ED			(0.101)	(0.085)	(0.089)	(0.089)	-0.092
LegorFR				-1.411***	-1.455***	-1.277***	-0.956***
1770				(0.350)	(0.352)	(0.393)	-0.34
AYS15					0.050	0.054	0.04
					(0.059)	(0.058)	-0.047
Growth						0.024	0.021
<b>O O</b> '						(0.023)	-0.023
GovSize							-0.556^^^
							-0.146
R <sup>2</sup> , Adj.	0.23	0.25	0.30	0.44	0.43	0.43	0.54
1N	<u>91</u>	05 Doduced f	<u>03</u>	oz	<u>60</u>	$\frac{60}{mighlo}$	00
	Panei C.	кеаисеа Jor	(n)	aies (Gini is)	uepenaent va	(6)	
FFe	(1)	(2)					(/)
EF2	$-3.265^{**}$	-2.709^**	-2.063^**	$-2.028^{**}$	$-2.056^{**}$	-2.094^**	$-1.320^{\circ}$
	(0.307)	(0.385)	(0.496)	(0.525)	(0.538)	(0.531)	(0.555)

## Table 3. 2SLS estimates

Robust standard errors in parentheses. p(UID) is p-value of underdentification LM statistic. F(WID) is Kleibergen-Papp F-statistic for weak identification. All specifications include a constant – omitted for space. Specifications in panel C include the same set of control variables as indicated in corresponding 2<sup>nd</sup> stage estimate – omitted for space. See Table 2 for variable descriptions. \*\*\* p<0.01, \*\* p<0.05, \* p<0.1.

statistically significant. Column 2 conditions on ethnolinguistic fractionalization (ELF), which enters negatively in the first-stage and positively in the second, although neither is statistically significant at conventionally accepted levels. WheatSugar remains highly significant in the first stage and the magnitude of the coefficient is only marginally smaller. Although the coefficient on EF2 in the second stage is reduced to -4 .129, it remains highly statistically significant.

Column 3 of Table 3 conditions on the two measures of geography, the share of the population living within 100 km of the coast (Pop100km) and closest proximity to major world markets (MarketDist). Pop100km enters positively in both stages, but is only statistically significant at the 10 percent level in the second-stage. MarketDist enters negatively and positively in the first- and second-stages, respectively, and is statistically significant at 10 percent or better in both. WheatSugar remains highly significant in the first-stage, although the magnitude of the coefficient declines to 4.036. The -2.887 coefficient on EF2 remains statistically significant at the 5 percent level.

Column 4 of Table 3 conditions on legal tradition by including a dummy variable equal to one for countries with French civil law heritage (LegorFR). LegorFR is negative in both stages, but is only statistically significant (at the 1 percent level) in the first-stage. Because population fractionalization, geography and legal heritage are largely exogenous factors with deep historical roots, this specification is treated as the baseline model. WheatSugar remains highly significant in the first-stage with a coefficient of 3.253. The predicted difference in EF2 measure between a country with the most and least favorable conditions for growing wheat relative to sugarcane is 1.89 points, slightly more than a full standard deviation. EF2 is statistically significant at the 5 percent level in the second-stage and the -3.075 coefficient suggests that a single point increase in EF2 (0.55 standard deviations) is associated with a more than 3 point reduction in the Gini coefficient (1/3 standard deviation).

As an illustration, consider Ecuador and the Dominican Republic, two Latin American countries with French legal origins and significant coastal populations. The WheatSugar values for Dominican Republic and Ecuador are 0.218 and 0.026, respectively. The first-stage estimates predict that the relatively more suitable conditions for growing wheat in the Dominican Republic should result in it having an EF2 value about 0.63 points higher than Ecuador. The actual difference in EF2 values between Dominican Republic (4.72) and Ecuador (4.01) is 0.71, which the second-stage estimates predict will result in a 2.18 point lower Gini coefficient in the former. The Gini value for Dominican Republic is 45.15, which is 3.13 points lower than the 48.28 Gini coefficient in Ecuador. All else equal, the baseline estimate suggests that the difference in the rule of law between these two countries explains about 70 percent of the difference in their levels of inequality.

Column 5 of Table 3 adds the average educational attainment of the adult population (AYS15) to the baseline specification, while columns 6 and 7 add the average 5-year growth rate of the economy (Growth) and the size of government index (EF1), respectively. In all three specifications, WheatSugar remains positive and highly significant in the first-stage and EF2 negative and statistically significant at the 5 percent level in the second-stage, and their coefficients are relatively stable.

Table 3 also reports results from tests of under-identification and weak instruments. The p-value of the Kleibergen and Papp (2006) rk LM statistics is reported as p(UID). Under the null, EF2 is unidentified. The null is easily rejected in all specifications. The Kleibergen-Papp F-statistic for weak identification is reported as F(WID). The F(WID) values should be compared to the Stock and Yogo (2002) critical values to determine the IV bias and test size distortions. The null for each test is that WheatSugar is a weak instrument for EF2. If F(WID) is greater than the critical values for each test, then the null is rejected. The critical values for a 10, 15, 20 and 25 percent maximal IV size bias for a single endogenous regressor are 16.38, 8.96, 6.66 and 5.53, respectively. Because there is a single endogenous regressor, the rule of thumb critical value of 10 can be used to approximate a 5% test that the worst case relative bias is 10% or less. The F(WID) values in Table 3 range from 7.4 in column 3 to 33.3 in column 1, and the baseline specification in column 4 has an F(WID)=8.1, suggesting that WheatSugar is a relatively strong instrument for EF2.

Table 4.	Robustness	analysis

		Pane	el A: Second s	tage estimates	s (Gini is depe	ndent variable	)		
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
EF2	-3.075**			-3.234***	-4.548***	-2.193*	-3.108**	-5.039*	-4.629***
	(1.429)			(0.899)	(1.721)	(1.210)	(1.438)	-2.644	(1.527)
Heritage		-0.268**							
		(0.109)							
WGI			-6.417***						
			(2.412)						
p(UID)	0.01	0.00	0.01	0.00	0.03	0.01	0.02	0.03	0.00
F(WID)	8.1	12.9	10.0	39.7	5.4	11.6	8.1	4.6	20.03
Wstat								158.66	4.86
p(Wstat)								0.00	0.56
Replications								1,000	1,000
		Panel E	3: First-stage	estimates (Ru	le of Law is de	pendent varia	ble)		
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
WheatSugar	$3.253^{***}$	44.671***	1.866***		2.882**	$3.729^{***}$	$3.320^{***}$	3.019**	-1.653***
	(1.141)	(12.460)	(0.591)		(1.242)	-1.093	(1.171)	(1.404)	(0.369
Tropics				-2.131***					
				(0.338)					
R <sup>2</sup>	0.44	0.44	0.50	0.56	0.41	0.47	0.53	0.48	0.497
Ν	83	90	90	98	63	77	79	62	74
Sample Restriction					Sub-				
					Saharan	Transition	Neo		
					Africa	Economies	Europe	Outliers	Outliers

Robust standard errors in parentheses. Baseline estimate in column 1 is reproduced from column 4 of Table 3. All subsequent specifications include same set of covariates – omitted for space. Specifications 2 and 3 use an alternative measure of property rights. Specifications 4 and 9 use Tropics as an alternative IV. Specifications 5 and 6 omit the countries of Sub-Saharan Africa and transition economies, respectively. Specification 7 omits Australia, Canada, New Zealand and the United States. Specifications 8 and 9 use the Desbordes and Verardi (2012) robust instrumental variables estimator . (UID) is p-value of underdentification LM statistic. F(WID) is Kleibergen-Papp F-statistic for weak identification. Wstat and p(Wstat) denote the outlier statistic and p-value of outliers test statistic, respectively. See Table 2 for variable descriptions. \*\*\* p<0.01, \*\* p<0.05, \* p<0.1.

#### 5. Robustness analysis

Table 4 presents results from a variety of robustness tests. The estimates in column 1 serve as the baseline and are reproduced from column 4 of Table 3. The remaining specifications condition on the geography, fractionalization and legal tradition variables, although we do not report the results for these controls to preserve space.

The previous results utilize EF2 as the measure of the rule of law, but there are several alternative measures available. Specifications 2 and 3 use the Heritage Foundation property rights (Heritage) and the World Governance Indicators rule of law (WGI) indices, respectively. WheatSugar is positive and highly significant in both first-stage estimates, and the rule of law negative and statistically significant at 5 percent or better in both second-stage estimates. Note that the three rule of law measures are scaled differently, so the coefficients are not directly comparable.

Column 4 of Table 4 uses an alternative instrument, the share of the population living in the tropics (Tropics). Tropics is fairly strongly correlated (-0.538) with WheatSugar and the settlement strategy hypothesis of Acemoglu, Johnson and Robineson (2001) suggests that tropical regions provided poor settlement conditions such that settlers pursued an extractive strategy, resulting in weak property rights institutions. Thus, Tropics is a good alternative instrument and it enters negatively and highly significant in the first-stage. More importantly, EF2 is highly significant in the second-stage and the -3.234 coefficient is fairly similar to the baseline.

Columns 5, 6 and 7 of Table 4 exclude the countries of Sub-Saharan Africa, transition economies and the four Neo-European nations (Australia, Canada, New Zealand, United States), respectively.<sup>7</sup> WheatSugar remains statistically significant at 5 percent or better in the first-stage and EF2 negative and statistically significant at 10 percent or better in the second-stage in all three samples. Relative to the baseline, the absolute value of the magnitude of the effect of EF2 on Gini increases for the subsample that excludes Sub-Saharan Africa, but

<sup>&</sup>lt;sup>7</sup> Countries coded as transition economies in accordance with classifications by the International Monetary Fund in its report, "Transition economies: An IMF perspective on progress and prospects."

declines for the one excluding the transition economies. Although the magnitude of the estimated effect of the rule of law changes when strategically excluding sets of countries that may be driving the results, EF2 remains a negative and statistically significant predictor of income inequality. Meanwhile, the estimated effect of EF2 is very similar to the baseline for the sample excluding the Neo-European nations.

Column 8 of Table 4 provides the results from the Desbordes and Verardi (2012) robust instrumental variable estimator (RIV) test procedure using 1,000 bootstrap replications and a 0.99 cutoff level. The Hausman test statistic, Wstat=158.66, and corresponding p-value, p(Wstat)=0.00, suggest that outliers sufficiently distort the IV estimates such that robustness should be favored at the expense of efficiency. Appendix Figure A1 identifies the various types of outliers. The resulting RIV estimates are based on a sample of 62 countries. WheatSugar remains positive and statistically significant in the first-stage and the magnitude of the coefficient is only marginally smaller than the baseline estimate. EF2 is statistically significant at the 10 percent level in the first-stage and its coefficient of -5.039 is nearly 60 percent larger than the magnitude of the baseline estimate. The null for the rest of under-identification is rejected at the 5 percent level, but the F(WID)=4.6 is suggestive of a weak instrument, which potentially explains the noticeably large magnitude of the EF2 coefficient estimated by RIV.

Finally, column 8 of Table 4 provides the results of RIV estimation using the alternative instrument, Tropics, which enters negatively and highly significant in the first-stage. EF has a coefficient of -4.629 and is statistically significant at the 1 percent level. F(WID)=20.03, suggesting that the instrument is quite strong and the null of under-identification is easily rejected. The Hausman test statistic, Wstat=4.86, and corresponding p-value, p(Wstat)= 0.56, suggest that the presence of outliers, which are indicated in Appendix Figure A2, are not significantly distorting the IV estimates, so the efficiency gain of the IV estimates in column 4 is preferential to the robustness of the RIV estimates in column 8.

#### 6. Conclusion

This paper provides an empirical test of the Engerman-Sokoloff hypothesis that a nation's factors endowments affected contemporary inequality through the development of the rule of law. When endowments were favorable for large-scale plantations, the economic and political elite collaborated to design legal institutions that protected their economic interests while systematically denying the same rights to the majority of the population, resulting in a perpetuation of economic inequality over long periods of time.

We use the mean net income Gini coefficients from the Standardized World Income Inequality Databases over the period 1990-2010 as our measure of inequality and the mean chain-linked legal institutions and property rights index from the Economic Freedom of the World index over the period 1985-2005 as a measure of the rule of law. Instrumenting the rule of law with a measure of factor endowments, the suitability of land for growing wheat relative to sugarcane, we estimate the potential causal effect of the rule of law on long-run inequality. The results suggest that after conditioning on ethnolinguistic fractionalization, geography and legal tradition, the rule of law exerts an economically and statistically significant negative effect on income inequality. The results are robust to a number of additional control variables, two alternative measures of the rule of law, an alternative instrumental variable, strategic sample restrictions and robust IV estimation.

The empirical evidence presented here support the Engerman-Sokoloff hypothesis that the elite's historical efforts to influence the rule of law, when successful, have perpetuated economic inequality. One potential limitation of this study is that factor endowments may have exerted an influence on inequality through channels besides legal institutions. For instance, it has been suggested that economic inequality has historically been perpetuated through political inequality by limiting the voting franchise, as well as by a lack of public investment in schooling institutions, both of which may have also been influenced by factor endowments and/or colonization policies (Mariscal and Sokoloff 2000; Klerman et al. 2011). Inequality may also have been influenced by economic institutions and policies besides the rule of law (e.g., Scully 2002; Bennett and Vedder 2013), although the historical link between factor endowments and contemporary fiscal, monetary, trade, and regulatory policies is less clear, and as Bennett and Nikolaev (2015) point out, the theory and empirical evidence on the relationship between the various areas of economic freedom and inequality is ambiguous. Because there is generally a high correlation between the various types of economic, legal and political institutions, it is difficult to disentangle these various channels empirically without additional exogenous instruments, but this would be an area fruitful for additional research.

Additionally, the theory outlined here may present somewhat of a paradox in terms of its policy implications. A country with a very unequal distribution of land attributable to its factor endowments could, for example, be tempted to improve the rule of law and in doing so reduce structural inequality by violating the legal protections of current landowners in order to redistribute land more widely. Recent land reforms efforts in Latin America countries such as Bolivia and Peru serve as an illustration of this apparent contradiction between shortrun legal security and long-run rule of law.

#### Acknowledgements

We thank James Gwartney, Toke Aidt, Börke Tunali, participants at the 2015 Public Choice and European Public Choice conferences, and two anonymous referees for comments on earlier versions of this paper.

#### References

- Acemoglu, D., S. Johnson and J.A. Robinson (2001), `The colonial origins of comparative development: An empirical investigation', *American Economic Review* 91(5): 1369-1401.
- Barro, R.J. and J.W. Lee (2013), `A new data set of educational attainment in the world, 1950-2010', *Journal of Development Economics*, 104: 184-198.
- Bennett, D.L. and R.J. Cebula (2015). 'Misperceptions about capitalism, government and inequality', in *Economic Behavior, Entrepreneurship and Economic Freedom*, eds. R.J. Cebula, J.C. Hall, F.G. Mixon and J.E. Payne, Northampton, MA: Edward Elgar, pp. 1-20.
- Bennett, D.L., H.J. Faria, J.D. Gwartney and D.R. Morales (forthcoming). `Evaluating alternative measures of institutional protection of private property and their relative ability to predict economic development', *Journal of Private Enterprise*.

- Bennett, D.L. and B. Nikolaev (2015), `On the ambiguous economic freedominequality relationship,' SSRN Working Paper.
- Bennett, D.L. and R.K. Vedder (2013), `A dynamic analysis of economic freedom and income inequality in the 50 U.S. states: Empirical evidence of a parabolic relationship', *Journal of Regional Analysis & Policy*, 43(1): 42-55.
- Carter, J. (2006). `An empirical note on economic freedom and income inequality', *Public Choice*, 130: 163-177.
- Desbordes, R. and V. Verardi (2012). `A robust instrumental-variables estimator', *The Stata Journal*, 12(2): 169-181.
- Easterly, W. (2007), `Inequality does cause underdevelopment: Insights from a new instrument', *Journal of Development Economics*, 84: 755-776.
- Engerman, S.L. and K.L. Sokoloff (1997), `Factor endowments, institutions, and differential paths of growth among new world economies', in *How Latin America Fell Behind*, ed S. Haber, Redwood, CA: Stanford University Press, pp. 260-304.
- \_\_\_\_, (2002), `Factor endowments, inequality, and paths of development among new world economies', *Economia*, 3(1): 41-102.
- \_\_\_\_\_, (2006), `Colonialism, inequality, and the long-run paths of development', in *Understanding Poverty*, eds A.V. Banerjee, R. Bénabou, and D. Mookherjee, New York: Oxford University Press, pp. 37-62.
- Forbes, K.J. (2000), `A reassessment of the relationship between inequality and growth', *American Economic Review*, 90(4): 869-887.
- Gallup, J.L., J.D. Sachs and A.D. Mellinger (1999), `Geography and economic development', *International Regional Science Review*, 22: 179-232.
- Gwartney, J., R. Lawson and J. Hall (2013), *Economic Freedom of the World* 2013 Annual Report, Vancouver: Frasier Institute.
- Heston, A., R. Summers and B. Atten, Bettina (2012), Penn World Table Version 7.1, Center for International Comparisons of Production, Income and Prices at the University of Pennsylvania.
- Holcombe, R. G. (2015), 'Political capitalism', Cato Journal, 35(1): 41-66.
- Kauffman, D., A. Kraay and M. Mastruzzi (2010), `The worldwide governance indicators: Methodology and analytical issues', World Bank Policy Research Working Paper No. 430.
- Kleibergen, F. and R. Papp (2006), `Generalized reduced rank tests using the singular value decomposition', *Journal of Econometrics*, 133(1): 97-126.
- Klerman, D.M., P.G. Mahoney, H. Spamann and M.I. Weinstein (2011), `Legal origin or colonial history?' *Journal of Legal Analysis*, 3(2):379-409.
- Kuznets, S. (1955), `Economic growth and income inequality', *American Economic Review*, 45(1): 1-28.
- La Porta, R., F. Lopez-de-Silanes, A. Shleifer and R.W. Andrei (1999), `The quality of government', *Journal of Law, Economics and Organization*, 15(1): 222-279.
- La Porta, R., F. Lopez-de-Silanes and A. Shleifer (2008), `The economic consequences of legal origins', *Journal of Economic Literature*, 46: 285-332.
- Levine, R. (2005), `Law, endowments and property rights', *Journal of Economic Perspectives*, 19(3): 61-88.

- Lindert, P. (2000), `Three centuries of inequality in Britain and America', in *Handbook of Income Distribution*, vol. 1, eds A. Atkinson and F. Bourguignon, Amsterdam: Elsevier, pp. 167-216.
- Lindert, P. and J. Williamson (2003), `Does globalization make the world more unequal?' in *Globalization in Historical Perspective*, eds M.D. Bordo, A.M. Taylor and J.G. Williamson, Chicago: University of Chicago Press for the NBER, pp. 227-270.
- Mahoney, P.G. (2001). `The common law and economic growth: Hayek might be right', *Journal of Legal Studies*, 30(2): 503-525.
- Mariscal, E.V. and K. Sokoloff (2000), 'Schooling, suffrage, and the persistence of inequality in the Americas, 1800-1945', in *Political Institutions and Economic Growth in Latin America: Essays in Policy, History, and Political Economy*, ed S. Haber, Redwood, CA: Hoover Institution Press, pp. 159-218.
- Miller, T., A.B. Kim and K.R. Holmes (2013), *2014 Index of Economic Freedom*. Washington, DC: Heritage Foundation.
- North, D.C. (1991), `Institutions', *Journal of Economic Perspectives*, 5(1): 97-112.
- OECD (2011), *Divided We Stand: Why Inequality Keeps Rising*, Paris: Organization for Economic Cooperation and Development.
- Piketty, T. (2014), *Capital in the Twenty-First Century*, Cambridge: Harvard University Press.
- Przeworski, A. (2005), `Institutions matter?' *Government and Opposition*, 39 (4): 527-540.
- Scully, G.W. (2002), `Economic freedom, government policy and the trade-off between equity and economic growth', *Public Choice*, 113(1/2): 77-96.
- Sokoloff, K. L. and S.L. Engerman (2000), `History lessons: Institutions, factor endowments, and paths of development in the new world', *Journal of Economic Perspectives*, 14(3): 217-232.
- Solt, F. (2009), `Standardizing the world income inequality database', *Social Science Quarterly*, 90(2): 231-242.
- Stock, J.H and M. Yogo (2002), `Testing for weak instruments in linear IV regression', NBER Technical Working Paper 284.
- Sturm, J.E. and J. De Haan (2015), `Income Inequality, capitalism, and ethnolinguistic fractionalization', *American Economic Review: Papers & Proceedings*, 105: 593-597.

# Appendix

Algeria	, Georgia	Norway
Argentina	Germany	Pakistan
Armenia	Ghana	Panama
Australia	Greece	Papua New Guinea
Austria	Guatemala	Paraguay
Azerbaijan	Guvana	Peru
Bangladesh	Honduras	Philippines
Belgium	Hungary	Poland
Bolivia	India	Portugal
Bosnia & Herzegovina	Indonesia	Romania
Botswana	Ireland	Russia
Brazil	Israel	Rwanda
Bulgaria	Italy	Senegal
Burkina Faso	Jamaica	Sierra Leone
Burundi	Japan	Slovenia
Cambodia	Jordan	South Africa
Canada	Kazakhstan	South Korea
Central African Republic	Kenya	Spain
Chad	Kyrgyz Republic	Sri Lanka
Chile	Latvia	Sweden
China	Lesotho	Switzerland
Colombia	Lithuania	Tanzania
Costa Rica	Macedonia	Thailand
Cote d'Ivoire	Madagascar	Tunisia
Czech Republic	Malaysia	Turkey
Denmark	Mali	Uganda
Dominican Republic	Mauritania	Ukraine
Ecuador	Mexico	United Kingdom
Egypt	Moldova	United States
El Salvador	Mongolia	Uruguay
Estonia	Nepal	Venezuela
Ethiopia	Netherlands	Vietnam
Fiji	New Zealand	Zambia
Finland	Nicaragua	Zimbabwe
France	Niger	
Gabon	Nigeria	

## **Table A1**. List of countries



Figure A1. Identification of outliers - model 7, table 4

Figure A2. Identification of outliers - model 8, table 4



*Figure Notes*: Observations above or below the vertical cutoff points of -2.5 and 2.5 are vertical outliers, meaning that the predicted Gini is very different from actual value, primarily because the presence of outliers affects the intercept parameter. Observations to the right of the horizontal cutoff point (Mahalanobis distance is greater than square root of the critical value for the Hausman test), but within the vertical cutoff points are good leverage points and exert little effect on the estimated coefficients because they lie in the continuity of the regression line. Meanwhile, observations that are outside of both the vertical and horizontal cutoff points are bad leverage points, which strongly influence the slope estimates.